First	Reading:
Second	Reading:

2016-024
Belle Investment Company/Third Street Partners/
Jimmy & Molly Seal
District No. 8
Planning Version

ORDINANCE NO.	
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AN ORDINANCE TO AMEND CHATTANOOGA CITY CODE, PART II, CHAPTER 38, ZONING ORDINANCE, SO AS TO REZONE PROPERTIES LOCATED AT 1028 AND 1042 EAST 3<sup>RD</sup> STREET AND 1039, 1043, AND 1047 EAST 4<sup>TH</sup> STREET, MORE PARTICULARLY DESCRIBED HEREIN, FROM R-4 SPECIAL ZONE TO C-3 CONVENIENCE COMMERCIAL ZONE, SUBJECT TO CERTAIN CONDITIONS.

SECTION 1. BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF CHATTANOOGA, TENNESSEE, That Chattanooga City Code, Part II, Chapter 38, Zoning Ordinance, be and the same hereby is amended so as to rezone properties located at 1028 and 1042 East 3<sup>rd</sup> Street and 1039, 1043, and 1047 East 4<sup>th</sup> Street, more particularly described herein:

Lots 8 – 10, Block 3, and Lots 21 – 34, Block 5, Wiehl and Patten's Subdivision, Plat Book 1, Page 41, ROHC, being the properties described in Deed Book 5921, Page 859, Deed Book 9303, Page 234, and Tracts 1 thru 3 of Deed Book 9384, Page 897, ROHC. Tax Map Nos. 146A-H-010, 010.01, 015, 017 and 018.

and as shown on the maps attached hereto and made a part hereof by reference, from R-4 Special Zone to C-3 Convenience Commercial Zone.

SECTION 2. BE IT FURTHER ORDAINED, That this rezoning shall be approved subject to the following conditions:

#### 1. Review.

The following review shall be required to promote compliance with the Downtown Plan, to help ensure that new development complements the existing urban fabric, and to promote the preservation of historically or architecturally significant structures.

- A. For any activity requiring a land disturbing permit, non-residential building permit, or residential building permit for structures with more than two (2) units, and excluding all interior renovations:
  - (1) The Applicant is required to schedule a meeting with the Community Design Group during the concept development phase of site design.
  - (2) The Applicant is required to schedule a pre-submittal meeting with the City's Land Development Office.
  - (3) All site layout plans, landscaping plans, and building elevations required by the Land Development Office shall also be reviewed by the Community Design Group prior to approval.
- B. For any activity requiring a residential building permit for new construction:
  - (1) The Applicant shall provide illustrations, such as specifications, photographs, or other images, to the Community Design Group for review of the work to be completed.

## 2. Setbacks.

- A. For new multi-family buildings three (3) stories in height or greater, and for all new non-residential buildings, a zero building setback is required along the street frontage.
  - (1) To accommodate outdoor pedestrian activities including a park, plaza, or outdoor dining, a greater setback is permitted if a street edge delineating the public and private space is provided in accordance with Condition 6.A.
- B. For new single-family detached, duplex, townhome, and multi-family structures less than three (3) stories in height, building setbacks shall be consistent with the existing setbacks on the same side of the street.
- C. For properties fronting the Tennessee River, a public easement a minimum of thirty-five (35') feet in width shall be provided along the river for the continuation of the Riverwalk.

# 3. Height Requirements.

- A. The minimum height of new nonresidential buildings shall be eighteen (18) feet.
- B. The maximum height of all new nonresidential buildings and new multi-family buildings shall be six (6) stories.

# 4. Access to sites and buildings.

- A. New curb cuts shall not be permitted on the primary, or highest order street, that a property fronts, except when there is no alley or secondary street to provide access. The permitting and location of curb cuts on primary streets shall be approved by the City Traffic Engineer based on vehicular and pedestrian safety concerns.
- B. Alleys, where they exist, shall be used as the principal vehicular access.
- C. In the absence of alleys, the secondary, or lower order street, shall be used as the principal vehicular access.
- D. Shared drives should be used wherever possible.
- E. The primary pedestrian entrance to new buildings shall be provided from the primary street.

# 5. Off-street parking.

- A. New off-street parking shall not be permitted between a building and the primary street frontage.
- B. For new construction of a primary building, or improvements altering more than twenty-five (25%) percent of the parcel that is covered in pavement (including gravel, impervious surfaces, and pavers), the following is required:
  - (1) Off-street parking fronting a public street shall be screened from the rightof way with a street edge in accordance with Condition 6.A. Front end in or parallel parking along alleys is exempt from this requirement.
  - (2) Surface parking lots shall be landscaped with a minimum of one (1) Class I shade tree for every five parking spaces. Where conflicts with overhead utility lines exist, Class II shade trees may be used.

- C. Garages for new residential dwellings shall be located behind the primary building.
- D. There are no minimum requirements for the quantity of off-street parking spaces. However, site plans shall indicate the quantity and location of off-street parking provided, along with the following information:
  - (1) Proximity to transit stops
  - (2) Provision of bicycle facilities
  - (3) Availability of adjacent on-street parking, proximity to public parking facilities, shared private parking, or leased off-site parking
  - (4) Type of uses and hours of operation
  - (5) Square footage of commercial uses or number of residential units
  - (6) Fire Department access

# 6. Street Frontage.

- A. Where a street edge is required, it shall be provided as follows:
  - (1) The street edge shall have a minimum height of three (3') feet and a maximum height of four (4') feet above grade and shall consist of:
  - (2) Brick, stucco, or stone walls (concrete block is permitted if faced with said materials); or
  - (3) A decorative metal fence with landscaping a minimum of three (3') feet in height at maturity, providing a year-round near opaque screen; or
  - (4) An evergreen hedge, with a minimum height at maturity of three (3') feet.
  - (5) Highway-style guardrails or security fencing (e.g. chain link) shall not be permitted.
- B. Ground floor openings (doors and windows) shall constitute a minimum of fifty (50%) percent of the ground floor façade area for new non-residential buildings.
- C. Eighty percent (80%) of the ground level building façade, facing primary streets, shall be designed as leasable space and shall not include parking lots.
  - (1) The remainder of the ground floor may be designed to incorporate parking, provided the parking is completely screened from public view.
- D. No security-type roll up metal doors shall be newly installed where they would front streets other than interior block alleys.
- E. All dumpsters and mechanical equipment shall be placed to the rear of the property and shall be screened from all public rights-of-way.

SECTION 3. BE IT FURTHER ORDAINED, That this Ordinance shall take effect two

(2) weeks from and after its passage.

Passed on second and final reading:

CHAIRPERSON

APPROVED:

MAYOR

/mem

First	Reading:
Second	Reading:

2016-024
Belle Investment Company/Third Street Partners/
Jimmy & Molly Seal
District No. 8
Applicant Version

ORDINANCE NO.	

AN ORDINANCE TO AMEND CHATTANOOGA CITY CODE, PART II, CHAPTER 38, ZONING ORDINANCE, SO AS TO REZONE PROPERTIES LOCATED AT 1028 AND 1042 EAST 3<sup>RD</sup> STREET AND 1039, 1043, AND 1047 EAST 4<sup>TH</sup> STREET, MORE PARTICULARLY DESCRIBED HEREIN, FROM R-4 SPECIAL ZONE TO C-3 CONVENIENCE COMMERCIAL ZONE.

SECTION 1. BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF CHATTANOOGA, TENNESSEE, That Chattanooga City Code, Part II, Chapter 38, Zoning Ordinance, be and the same hereby is amended so as to rezone properties located at 1028 and 1042 East 3<sup>rd</sup> Street and 1039, 1043, and 1047 East 4<sup>th</sup> Street, more particularly described herein:

Lots 8 – 10, Block 3, and Lots 21 – 34, Block 5, Wiehl and Patten's Subdivision, Plat Book 1, Page 41, ROHC, being the properties described in Deed Book 5921, Page 859, Deed Book 9303, Page 234, and Tracts 1 thru 3 of Deed Book 9384, Page 897, ROHC. Tax Map Nos. 146A-H-010, 010.01, 015, 017 and 018.

and as shown on the maps attached hereto and made a part hereof by reference, from R-4 Special Zone to C-3 Convenience Commercial Zone.

SECTION 2. BE IT FURTHER ORDAINED, That this Ordinance shall take effect two (2) weeks from and after its passage.

Passed on second and final reading:
CHAIRPERSON
APPROVED: DISAPPROVED:
MAYOR

/mem

# RESOLUTION

WHEREAS, Belle Investment Company, Third Street Partners and Jimmy & Molly Seal petitioned the Chattanooga-Hamilton County Regional Planning Commission to recommend to the Members of the City Council of the City of Chattanooga the rezoning from R-4 Special Zone to C-3 Convenience Commercial Zone, properties located at 1028 and 1042 East 3<sup>rd</sup> Street, 1039, 1043 & 1047 East 4<sup>th</sup> Street.

Lots 8 – 10, Block 3, and Lots 21 – 34, Block 5, Wiehl and Patten's Subdivision, Plat Book 1, Page 41, ROHC, being the properties described in Deed Book 5921, Page 859, Deed Book 9303, Page 234, and Tracts 1 thru 3 of Deed Book 9384, Page 897, ROHC. Tax Map 146A-H-010, 010.01, 015, 017 and 018 as shown on the attached map.

AND WHEREAS, the Planning Commission held a public hearing on this petition on March 14, 2016,

AND WHEREAS, the Planning Commission heard and considered all statements regarding the petition,

AND WHEREAS, there was opposition present to the petition,

AND WHEREAS, the Planning Commission has studied the petition in relation to existing zoning and land use and potential patterns of development,

AND WHEREAS, the Planning Commission has determined that the proposal is supported by the recommendations of the adopted Land Use Plan for the area based upon the compatible nature of uses with Erlanger Medical Center.

NOW THEREFORE, BE IT RESOLVED that the Planning Commission, on March 14, 2016, recommended to the Members of the City Council of the City of Chattanooga that this petition be approved subject to the following conditions:

# 1. Review.

The following review shall be required to promote compliance with the Downtown Plan, to help ensure that new development complements the existing urban fabric, and to promote the preservation of historically or architecturally significant structures.

- A. For any activity requiring a land disturbing permit, non-residential building permit, or residential building permit for structures with more than 2 units, and excluding all interior renovations:
  - (1) The Applicant is required to schedule a meeting with the Community Design Group during the concept development phase of site design.
  - (2) The Applicant is required to schedule a pre-submittal meeting with the City's Land Development Office.
  - (3) All site layout plans, landscaping plans, and building elevations required by the Land Development Office shall also be reviewed by the Community Design Group prior to approval.
- B. For any activity requiring a residential building permit for new construction:
  - (1) The Applicant shall provide illustrations, such as specifications, photographs, or other images, to the Community Design Group for review of the work to be completed.

## 2. Setbacks.

- A. For new multi-family buildings three (3) stories in height or greater, and for all new non-residential buildings, a zero building setback is required along the street frontage.
  - (1) To accommodate outdoor pedestrian activities including a park, plaza, or outdoor dining, a greater setback is permitted if a street edge delineating the public and private space is provided in accordance with Condition 6.A.
- B. For new single-family detached, duplex, townhome, and multi-family structures less than three (3) stories in height, building setbacks shall be consistent with the existing setbacks on the same side of the street.
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- B. Alleys, where they exist, shall be used as the principal vehicular access.
- C. In the absence of alleys, the secondary, or lower order street, shall be used as the principal vehicular access.
- D. Shared drives should be used wherever possible.
- E. The primary pedestrian entrance to new buildings shall be provided from the primary street.

# 5. Off-street parking.

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  - (2) Surface parking lots shall be landscaped with a minimum of one (1) Class I shade tree for every five parking spaces. Where conflicts with overhead utility lines exist, Class II shade trees may be used.

- C. Garages for new residential dwellings shall be located behind the primary building.
- D. There are no minimum requirements for the quantity of off-street parking spaces. However, site plans shall indicate the quantity and location of off-street parking provided, along with the following information:
  - (1) Proximity to transit stops
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  - (4) Type of uses and hours of operation
  - (5) Square footage of commercial uses or number of residential units
  - (6) Fire Department access

# 6. Street Frontage.

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  - (1) The street edge shall have a minimum height of three (3) feet and a maximum height of four (4) feet above grade and shall consist of:
  - (2) Brick, stucco, or stone walls (concrete block is permitted if faced with said materials); or
  - (3) A decorative metal fence with landscaping a minimum of 3 feet in height at maturity, providing a year-round near opaque screen; or
  - (4) An evergreen hedge, with a minimum height at maturity of 3 feet.
  - (5) Highway-style guardrails or security fencing (e.g. chain link) shall not be permitted.
- B. Ground floor openings (doors and windows) shall constitute a minimum of 50 percent of the ground floor façade area for new non-residential buildings.
- C. Eighty percent (80%) of the ground level building façade, facing primary streets, shall be designed as leasable space and shall not include parking lots.
  - a. The remainder of the ground floor may be designed to incorporate parking, provided the parking is completely screened from public view.

- D. No security-type roll up metal doors shall be newly installed where they would front streets other than interior block alleys.
- E. All dumpsters and mechanical equipment shall be placed to the rear of the property and shall be screened from all public rights-of-way.

Respectfully)submitted,

John Bridger Secretary

# **ZONING APPLICATION FORM**

CASE NUMBER:	2016-024		Date Submitted: 12-28-2015	
(Sections 1-6 b	elow to be filled out by	Applicant- RPA	taff will assist, if needed)	
1 Applicant Request				
Zoning	From: R-4	То	: C-3	
	Total Acres in reques	t area: 2.62 +/-		
2 Property Information				
Property Address:	1028 & 1042 East Th	ird Street, & 103	9, 1043, & 1047 East 4 <sup>th</sup> Street	
Property Tax Map				
Number(s):	146A-H-010, 010.01, 015, 017 & 18			
3 Proposed Development				
Reason for Request and/or				
Proposed Use:	Proposed Mixed Use	Development &	New Construction (Existing buildings	
	to be removed)			
4 Site Characteristics	THE PROPERTY OF THE PARTY OF TH		- Valent Valley	
Current Zoning:	R-4			
Current Use:	Vacant Buildings & ex	Vacant Buildings & existing Offices		
Adjacent Uses:	Office & Residential			
5 Applicant Information				
All communication will be w	ith the Applicant. If the	applicant is not	the property owner, the RPA	
			plicant has permission to file this	
application on his/her behal	f.			
Name: Belle Investment Cor	npany	Address: 2561 V	Villow Point Way	
Check one:	I am the property	owner x	I am not the property owner	
City: Knoxville State	:: TN Zip Code: 3			
Phone 1: 865-231-9866 P	hone 2:	Phone 3:	Fax:	
<b>6 Property Owner Informat</b>	ion (if not applicant)	71-10 -3(		
Name: Third Street Partners, & Jimmy & Molly		Phone: 423-855-0784		
Seals				
Address: P.O. Box 1832 Colle	egedale, TN 37315			
Office Use Only:				
Planning District: 1DT		Neighborhood:	ENAC	
Hamilton Co. Comm. District: 4			Other Municipality:	
Staff Rec: PC Action/I	Date: Legi	slative Action/Date	e/Ordinance:	
Checklist				
x Application Complete x	Ownership Verification		osed Zoning Area with dimensions	
x Site Plan, If required x	Total Acres to be consid	lered: 2.62 x	Deeds x Plats, if applicable	
Deed Book(s): 9384-897, 5921-	859, 9303-234			
Plat Book/Page: 1-41		x Notice Signs	Number of Notice Signs: 3	
x Filing Fee: 635.00	Cash		Check   Check Number: 551-075	
Planning Commission meeting	dale: 2-8-2016	Application proc	essed by: Marcia Parker	

Case Number: 2016-024 PC Meeting Date: 03-14-16

Applicant Request			
Rezone from R-4 Special Zone to C-3 Central Business Zone			
Property Location:	1028 & 1042 East 3 <sup>rd</sup> Street, & 1039, 1043, & 1047 East 4 <sup>th</sup> Street		
Property Owner:	Third Street Partners, & Jimmy & Molly Seals		
Applicant:	Belle Investment Company		

## **Project Description**

- Proposal: Develop a 2.62 acre site with a mixed-use development. This development proposal
  includes 220 residential units and ground floor commercial and parking.
- Proposed Access: The proposed site shows access from East 3<sup>rd</sup> Street, East 4<sup>th</sup> Street, and Central Avenue
- Proposed Development Form: Urban 5-story buildings built up to sidewalk.
- Proposed Density: Approximately 84 dwelling units per acre.

## Site Analysis

#### Site Description

- Location: The 2.62 acre site is located at the southwest corner of East 3<sup>rd</sup> Street and Central Avenue.
- Current Access: Access from East 3<sup>rd</sup> Street, East 4<sup>th</sup> Street, and pedestrian access from Central Avenue.
- Tennessee Department of Transportation Functional Classification: East 3<sup>rd</sup> Street and Central Avenue are both classified as Urban Minor Arterial.
- Current Development Form: The site is between Erlanger Hospital and the Fort Wood residential neighborhood. Erlanger hospital, directly north of the site, is a 13 story medical tower. Fronting East 3<sup>rd</sup> Street are one, two, and three story office buildings. South of the site are a mix of one and two story residential buildings, and vacant lots.
- Current Land Uses: West of the site are medical offices. North of the site is Erlanger hospital. South
  of the site are a mix of residential and office uses.
- Current Density: Average residential density in the area is approximately 8 dwelling units per acres
  based upon the 6 single-family residential units each on 5500 square foot lots south of the site.

#### **Zoning History**

- The site is currently zoned R-4 Special Zone.
- The property to the south, west, and north are zoned R-4 Special Zone. The property to the east is zoned O-1 Office Zone.
- The nearest C-3 Central Business Zone (same as the request) is approximately 1,300 feet to the south on Central Avenue.
- There has been no recent zoning activity on this site.

## Plans/Policies/Regulations

- The Downtown Plan (adopted by City Council 2004) recommends fully integrating Erlanger Medical Center into the surrounding neighborhoods by improving pedestrian orientation and providing inviting spaces for patients and nearby residents.
- The requested R-4 Special Zone permits residential uses, bed and breakfast establishments, dormitories, professional and medical offices, banks, and short-term vacation rentals
- The C-3 Central Business Zone permits residential and non-residential uses but with a required urban development form.

#### Key Findings

 The proposal is supported by the recommendations of the adopted Land Use Plan for the area based upon the compatible nature of uses with Erlanger Medical Center.

- The proposal is supported by the recommendations of the adopted Land Use Plan for the area based upon the intended increase in residential units in the downtown.
- The proposed use is compatible with surrounding uses based on the mix of residential, commercial, and institutional uses in the area.
- The proposal as shown may be consistent with the development form of the area based on the proposed building not being setback from the road and keeping curb-cuts to a minimum along Central Avenue.
- The proposed residential density is significantly higher than the surrounding densities.
- The proposed structure does raise concerns regarding location, lighting, or height.
- The proposal would not be an extension of an existing zone.
- The proposal would set a precedent for future requests by introducing a new zone to the area and increasing the residential density of the area.

## Staff Recommendation

Approve C-3 Central Business Zone with the following conditions:

#### 1. Review.

The following review shall be required to promote compliance with the Downtown Plan, to help ensure that new development complements the existing urban fabric, and to promote the preservation of historically or architecturally significant structures.

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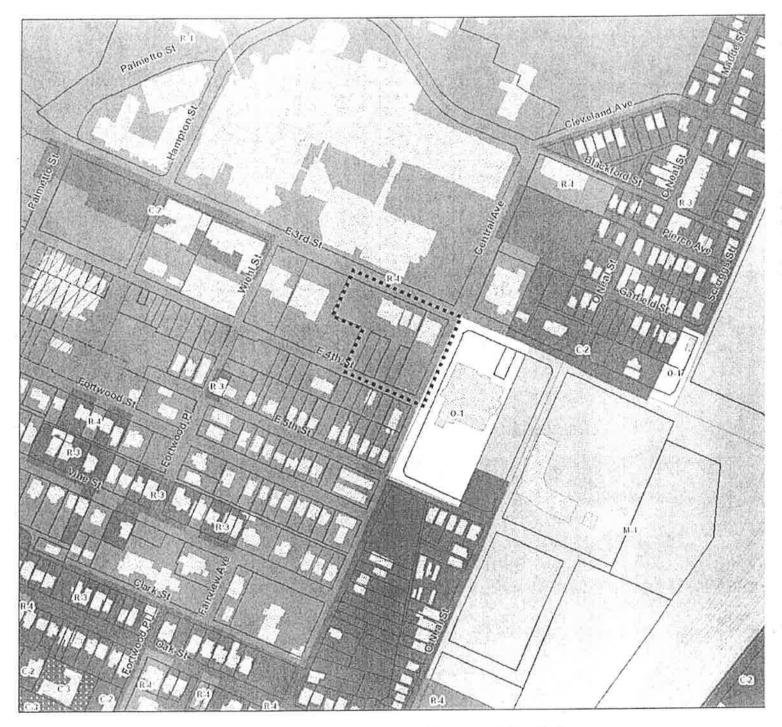
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# 2016-024 Rezoning from R-4 to C-3

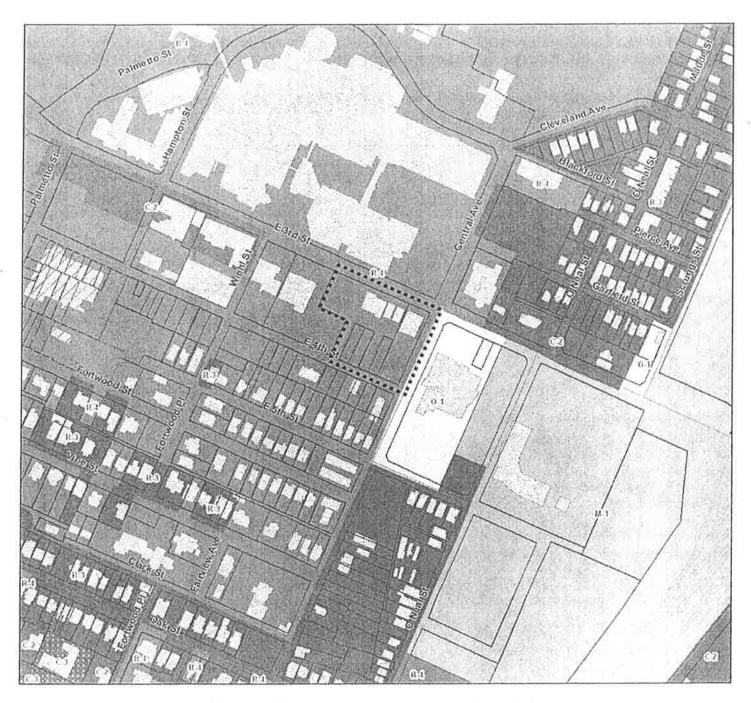
PLANNING COMMISSION RECOMMENDATION FOR CASE NO. 2016-024: Approve, subject to the conditions listed in the Planning Commission Resolution.



351 lt







2016-024 Rezoning from R-4 to C-3



351 ft



RPA

RCSP The state of the s 2010-009 GRAPHIC SCALS 4 35 YEAR 3 1388 GG (C) RECEIVED Chaftencogs Hemilton County Acginnal Manning Agency Daystoparant Services JAN 2 5 2016 TOWN WEINTS PHARMACY EAST THIRD STREET Mixed Use Development 1928,1938,1940 & 1942 E. Bid Suret Clattonioga, Tennessee Appliant: Bolle Invariants Congran Resoning - Conceptual Site Plain ENSTRODININ STREET 2016-024 -PARKING DECK -ABOVE RETAIL SHOPS MICHAENEMARK LLÓ SAF KERF MI NE 1 100 m FILL XOC. CENERAL NOTES

# NOTICE

WHEREAS, petition to amend Ordinance No. 6958, known as the Zoning Ordinance, has been proposed to the City Council of the City of Chattanooga:

- 1. The Chattanooga-Hamilton County Regional Planning Commission has recommended that the following petitions to rezone be approved:
  - <u>2016-023 Wanda Threat.</u> 6420 Shallowford Road, from R-1 Residential Zone to C-5 Neighborhood Commercial Zone.
  - 2016-024 Belle Investment Company, Third Street Partners, and Jimmy & Molly Seal. 1028 and 1042 East 3<sup>rd</sup> Street and 1039, 1043, and 1047 East 4<sup>th</sup> Street, from R-4 Special Zone to C-3 Convenience Commercial Zone, subject to certain conditions.
  - <u>2016-031 Silverdale Baptist Church, Inc.</u> Part of a property located at 2916 Silverdale Road, from R-1 Residential Zone to C-2 Convenience Commercial Zone.
  - 2016-035 Miller Industries Towing Equipment, Inc./Amon A.C. and Doris York. 8534 Ooltewah-Harrison Road and 5226 and 5242 Tracie Lane, from R-1 Residential Zone to M-1 Manufacturing Zone.
  - 2016-036 ALC Holdings, LLC. 1605 and 1691 West 39<sup>th</sup> Street, 109 Old Mountain Road, and 1690 Silvels Lane, from R-1 Residential Zone, R-2 Residential Zone, and UGC Urban General Commercial Zone to R-T/Z Residential Townhouse/Zero Lot Line Zone.
  - 2016-042 Field, LLC, Gabe Thomas/John and Jennifer Langworthy. 721, 725, and 729 North Market Street, 14, 16, 18, and 20 Peak Street, and 718 Spears Avenue, subject to certain conditions.
- 2. The Chattanooga-Hamilton County Regional Planning Commission has recommended that the following petition to rezone be approved for C-5 Neighborhood Commercial Zone and denied for the M-2 Light Industrial Zone:
  - 2016-037 Eric Emery/Tammy Cagle, Greg Brock, and Norma Mahaffey. 5116 and 5120 Highway 58.

3. The Chattanooga-Hamilton County Regional Planning Commission has recommended that the following Special Exceptions Permit for a Residential Planning Unit Development be approved:

2016-040 Joseph Ingram/Marcus Jones/Magnolia Investors, LLC/Jack Thompson and Allen Headrick. 604 and 638 Samoyed Trail, 1038 Meroney Street, 1400 Hamilton Avenue, and unnumbered Wert Street.

4. The Chattanooga-Hamilton County Regional Planning Commission has recommended that Condition No. 2 be amended from Ordinance No. 12841 of Previous Case No. 2014-046 regarding Signage Replacement and Design Restrictions for 2016-033 Wallace Braud on property located at 1349 Gunbarrel Road.

The City Council of the City of Chattanooga, Tennessee will hold a public hearing in the Council Assembly Room, City Council Building, 1000 Lindsay Street, Room 101, Tuesday,

# April 12, 2016

at 6:00 p.m. for the purpose of hearing any person whose property may be affected by, or who may otherwise be interested in, said amendments.

This the	day of	, 2016.	
		Nicole Gwyn	
		Clerk to the City Council	